CLARE M DORSEY	
vs.	
BOROUGH COUNCIL OF CONSHOHOCKEN BOROUGH	NO. 2017-28840

# **CIVIL COVER SHEET**

State Rule 205.5 requires this form be attached to any document <u>commencing an action</u> in the Montgomery County Court of Common Pleas. The information provided herein is used solely as an aid in tracking cases in the court system. This form does not supplement or replace the filing and service of pleadings or other papers as required by law or rules of court.

Name of Plaintiff/Ap	pellant's Attorney:	ey: CATHERINE M HARPER, Esq., ID: 34568			
		Self-Repres	sented (Pro Se) Lit	igant	
Class Actio	n Suit	Yes	X No		
MDJ A	Appeal	Yes	X No	1	<b>Money Damages Requested</b>
Commencement	of Action:				Amount in Controversy:
Notice of Appe	eal				
Case Type and	l Code				
Civil Appe	als:				
	Other				
Other:	LAND USE	EAPPEAL			

# Case# 2017-28840-0 Docketed at Montgomery County Prothonotary on 12/14/2017 3:53 PM, Fee = \$277.75

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# Supreme Court of Pennsylvania

# **Court of Common Pleas Civil Cover Sheet**

MONTGOMERY

For Prothonotary Use Only:	
Docket No:	

County The information collected on this form is used solely for court administration purposes. This form does not supplement or replace the filing and service of pleadings or other papers as required by law or rules of court. Commencement of Action: x Land Use Appeal Complaint ☐ Writ of Summons ☐ Petition Transfer from Another Jurisdiction Declaration of Taking Lead Plaintiff's Name: Lead Defendant's Name: Clare M. Dorsey, et al Borough Council of Conshohocken Borough Dollar Amount Requested: within arbitration limits Are money damages requested? 

Yes ĭ No (check one) outside arbitration limits Is this a Class Action Suit? ☐ Yes × No Is this an MDJ Appeal? ☐ Yes ⊠ No Name of Plaintiff/Appellant's Attorney: Catherine M. Harper, Esquire Check here if you have no attorney (are a Self-Represented [Pro Se] Litigant) Nature of the Case: Place an "X" to the left of the **ONE** case category that most accurately describes your **PRIMARY CASE.** If you are making more than one type of claim, check the one that you consider most important. TORT (do not include Mass Tort) **CONTRACT** (do not include Judgments) CIVIL APPEALS Intentional ☐ Buyer Plaintiff Administrative Agencies ☐ Malicious Prosecution ☐ Debt Collection: Credit Card ☐ Board of Assessment Motor Vehicle Debt Collection: Other ☐ Board of Elections Nuisance Dept. of Transportation Premises Liability ☐ Statutory Appeal: Other Product Liability (does not include Employment Dispute: mass tort) Discrimination ☐ Slander/Libel/ Defamation ☐ Employment Dispute: Other Zoning Board Other: ➤ Other: Land Use Appeal Other: MASS TORT Asbestos ☐ Tobacco Toxic Tort - DES Toxic Tort - Implant REAL PROPERTY **MISCELLANEOUS** ☐ Toxic Waste ☐ Ejectment ☐ Common Law/Statutory Arbitration Other: Eminent Domain/Condemnation Declaratory Judgment Ground Rent Mandamus ☐ Landlord/Tenant Dispute Non-Domestic Relations Mortgage Foreclosure: Residential
Mortgage Foreclosure: Commercial Restraining Order PROFESSIONAL LIABLITY Quo Warranto Dental Partition Replevin Legal Ouiet Title Other: Medical Other: Other Professional:

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APPEAL FROM THE ENACTMENT OF A LAND USE ORDINANCE NO. 08-2017 BY THE BOROUGH COUNCIL OF CONSHOHOCKEN BOROUGH ON NOVEMBER 15, 2017 INVOLVING FAYETTE STREET AND 11TH AVENUE AFFECTING PROPERTY OWNED BY PROVCO PINEVILLE FAYETTE, L.P.

BY:

CLARE M. DORSEY 19 E. 11TH AVENUE, CONSHOCKEN, PA 19428

and

KRIS J. WALLER 100 E. 10TH AVENUE, CONSHOCKEN, PA 19428

and

LISA RHODES

1108 FAYETTE STREET, CONSHOHOCKEN, PA 19428:

and

FAMIRA INVESTMENTS : 1018 FAYETTE STREET, CONSHOHOCKEN, PA 19428 :

: COURT OF COMMON PLEAS: MONTGOMERY COUNTY, PA: CIVIL DIVISION - LAW

: NO.

LAND USE APPEAL

### NOTICE OF LAND USE APPEAL

Petitioners, Clare M. Dorsey, Kris J. Waller, Lisa Rhodes, and Famira Investments, by their attorneys Zarwin Baum and Timoney Knox, LLP, hereby appeal from the enactment of Ordinance No. 08-2017 by the Borough Council of Conshohocken Borough on November 15, 2017, and in support thereof states the following:

- 1. Petitioner Clare M. Dorsey is an adult individual who owns real estate at 19 E. 11th Avenue in the Borough of Conshohocken as her home, in proximity to the property affected by Zoning Ordinance No. 08-2017 for property located at 1109 and 1119 Fayette Street and 1201 Butler Pike.
- 2. Petitioner Kris J. Waller is an adult individual who owns a home at 100 E. 10th Avenue in the Borough of Conshohocken who is affected by Zoning Ordinance No. 08-2017 and in close proximity to property located at 1109 and 1119 Fayette Street and 1201 Butler Pike.
- 3. Petitioner Lisa Rhodes is an adult individual who owns a property at 1108 Fayette Street in the Borough of Conshohocken which she uses as her home and is affected by Zoning Ordinance No. 08-2017 in close proximity to the property located at 1109 and 1119 Fayette Street and 1201 Butler Pike.
- 4. Famira Investments, a Pennsylvania limited liability company that owns real estate at 1018 Fayette Street in the Borough of Conshohocken and is affected by Zoning Ordinance No. 08-2017 and is in close proximinty to the property located at 1109 and 1119 Fayette Street and 1201 Butler Pike.
- 5. All of your Petitioners/Appellants are jointly and severally aggrieved persons because the enactment of Ordinance 08-2017 will have a detrimental effect on their use and enjoyment of their own properties in the vicinity of the Provco Property and will result in high

traffic use of the Provco Property which is incompatible with the residential uses in the neighborhood.

- 6. Provco Pineville Fayette, LP, equitable owner of properties located at 1109, 1119 Fayette Street and 1201 Butler Pike, ("Provco Property") after losing an Application for a variance to the Conshohocken Borough Zoning Hearing Board in order to use the property as a convenience retail food market including 10 gas pumps under a canopy and a 4,736 square foot Wawa convenience store, filed an Application on or about June 29, 2017 requesting that Conshohocken Borough enact a Zoning Ordinance "text" amendment to allow a convenience store including the sale of fuel, ATM and lottery sales under certain circumstances in the R-O Residential Office District in the Borough of Conshohocken. Attached hereto as Exhibit "A" is a copy of the Zoning Hearing Board Decision, and as Exhibit "B" a copy of the Application filed by Provco Pineville Fayette, LP for the "text" amendment.
- 7. The purpose of the Borough of Conshohocken Residential Office District (R-O), according to the Zoning Ordinance, "is to encourage the retention and preservation of existing Victorian and early 20th century residences by permitting residential uses and conditionally allowing limited office conversions. Furthermore, it is the intent of this part to maintain the existing residential streetscape of Upper Fayette Street through regulations that allow these conversions only when front facade and porches are preserved and if building additions and parking areas are not constructed in front yards." Section 27-1201 of the codified ordinances of the Borough of Conshohocken in Chapter 27 "Zoning."
- 8. The Ordinance itself permits, for the first time, "a convenience retail food store including sale of fuel, ATM and lottery sales," on properties "last occupied or used as a nonconforming commercial use, provided the property does not contain a Victorian or early 20th century residential structure." Ordinance 08-2017.

- 9. The proposed Ordinance was submitted to the Borough Planning Commission and the Montgomery County Planning Commission, and both the Montgomery County Planning Commission (September 7, 2017) and the Conshohocken Borough Planning Commission (September 14, 2017) recommended against making the zoning text change.
- 10. The Pennsylvania Municipalities Planning Code ("MPC"), 53 P.S. §10101 *et seq.*, provides in Section 609, "Enactment of Zoning Ordinance Amendments," as follows:

Before voting on the enactment of an amendment, the governing body shall hold a public hearing thereon, pursuant to public notice, and pursuant to mailed notice and electronic notice to an owner of tract or parcel of land located within a municipality or an owner of mineral rights in a tract or parcel of land within the municipality, who has made a timely request in order with Section 109. In addition, if the proposed amendment involves a zoning map change, notice of said public hearing shall be conspicuously posted by the municipality at points deemed sufficient by the municipality along the tract to notify potentially interested citizens. The affected tract or area shall be posted at least one week prior to the date of the hearing. 53 P.S. §10609(b)(1).

- 11. The Municipalities Planning Code further provides, "In addition to the requirement that notice be posted under Clause (1), where the proposed amendment involves a zoning map change, notice of the public hearing shall be mailed by the municipality at least 30 days prior to the date of the hearing by First Class Mail to all addresses to which real estate bills are sent for all real property located within the area being rezoned, as evidenced by tax records within the possession of the municipality. The notice shall include the location, date and time of the public hearing. A good faith effort and substantial compliance shall satisfy the requirements of this subsection." 53 P.S. §10609(b)(2)(i). The Borough did not comply with the notice requirements of the MPC.
- 12. Conshohocken Borough Council ("CBC") failed to follow the procedural mandates of §27-503 of the Conshohocken Borough Zoning Code where it was not until its

October 18, 2017 meeting that it decided to hold a public hearing on voting on the enactment of the proposed Ordinance 08-2017.

- 13. At this October 18, 2017 meeting, the CBC voted for the first time to hold a public hearing on voting on the enactment of the proposed Ordinance 08-2017.
- 14. The passage of Ordinance 08-2017 is *void ab initio* where it failed to follow the express language of §28-503 B. where Provco's Application for the Amendment was not referred to the Conshohocken Borough Planning Commission for a period of 30 days **prior** to the **hearing to allow it its review and comment. (Emphasis supplied).** No hearing on the proposed amendment was authorized until the CBC vote on October 18, 2017. Therefore, there was no referral for the 30 day period prior to the public hearing.
- 15. The passage of Ordinance 08-2017 is *void ab initio* where it failed to follow the express language of §27-503 C. where Provco's Application for the Amendment was not referred to the Montgomery County Planning Commission for a period of 30 days **prior** to the **hearing to allow for its review and comment.** (Emphasis supplied). No hearing on the proposed amendment was authorized until the CBC vote on October 18, 2017. Therefore, there was no referral for the 30 day period prior to the public hearing.
- 16. A public hearing was held on November 15, 2017 at which the CBC did not allow presentation of any expert witnesses on behalf of your Petitioners and others. Following "public comment," the CBC immediately by a vote of 4-3 passed Ordinance No. 08-2017. A copy of Ordinance No. 08-2017 as approved is attached as Exhibit "C". Thereafter, on the same night, the Borough Council of Conshohocken Borough approved the land development application of Provco Pineville Fayette, LP for land development of the site as a retail convenience store (Wawa) with gas pumps in accordance with the newly enacted Ordinance.

- 17. The enactment of Ordinance No. 08-2017 is void *ab initio* for failure to comply with the notice requirement of the Municipalities Planning Code, specifically, including, a failure to post the property in accordance with the requirement for a rezoning, or notify those people in the area being rezoned in sufficient time before the hearing to ensure that they could be heard on the subject of the Ordinance since the Text Amendment was actually a "map change," or "spot" rezoning.
- 18. In addition to the foregoing, the enactment of the Zoning Amendment also violates specific provision of the Borough of Conshohocken's Zoning Ordinance, particularly Section 27-502, "Application for Amendment," in that the Zoning Ordinance requires that the Applicant supply "A plan or map showing the extent of the area to be rezoned or districts to be affected, streets bounding and intersecting the area, land use and zoning classification of abutting districts, and photographs of the area to be rezoned and abutting areas," and that information was not supplied with the Application and not required to be supplied by Borough Council.
- 19. Section 27-502 requires other information from the Applicant which was not supplied, and as a result therefore, the adoption of the Ordinance violated the Borough of Conshohocken's own Zoning Code.
- 20. In addition, as required by both the Municipalities Planning Code and the Borough Code of Ordinances, the Borough Solicitor was to have published either a full text of the proposed Zoning Amendment or "a reasonably detailed summary prepared by the Borough Solicitor," to inform the public of the nature of the proposed zoning amendment. Attached hereto as Exhibit "D" is a true and correct copy of the summary legal notice which does not adequately detail for the purpose of informing the public that the proposed text amendment applied to only one property and would permit a convenience store previously rejected by the Borough's Zoning Hearing Board.

21. Pursuant to Conshohocken Ordinance 27-504(3), notice of the zoning amendment hearing was to have been mailed to persons who had registered for this notice and the Borough failed to adhere to its own Ordinance and failed to mail notice as required and therefore the amendment was not validly adopted and should be ruled void *ab initio*.

22. Pursuant to Conshohocken Ordinance 27-504(4), conspicuous perimeter posting of the affected tract was required if the proposed amendment involves a Zoning Map change. Although labeled a "text amendment," the proposed amendment actually effectuates a zoning map change for the Provco Property which substantially changes the character of the property in relation to the other properties in the R-O Residential District that are not eligible for development as a convenience retail food store including the sale of fuel, ATM and lottery sales.

23. Therefore, Ordinance No. 08-2017 is *void ab initio* where there was no perimeter posting of the Provco Property which was singled out by its terms for special legislative treatment as required by Conshohocken Ordinance 27-504(4).

WHEREFORE, your Appellants/Petitioners respectfully request that this Court will invalidate the Borough of Conshohocken Ordinance No. 08-2017 due to procedural defects in its enactment, and award such other relief as the Court deems necessary and appropriate.

Respectfully submitted,

Satherine M. Harper, Esquire Gary A. DeVito, Esquire

Stephen G. Pollock, Esquire

Attorneys for Appellants/Petitioners

Dated: 12-14-17

# **VERIFICATION**

I, Clare M. Dorsey hereby verify that I am a Petitioner, and I make this Verification and state that the facts set forth in the attached Land Use Appeal from Enactment of Ordinance No. 08-2017 by Conshohocken Borough Council, are true and correct to the best of my knowledge, information and belief.

I understand that false statements made herein are subject to the penalties of 18 Pa. C.S.A. §4904 relating to unsworn falsification to authorities.

Date: /2/14//7

Clare M. Dorsey

# **VERIFICATION**

I, Kris J. Waller hereby verify that I am a Petitioner, and I make this Verification and state that the facts set forth in the attached Land Use Appeal from Enactment of Ordinance No. 08-2017 by Conshohocken Borough Council, are true and correct to the best of my knowledge, information and belief.

I understand that false statements made herein are subject to the penalties of 18 Pa. C.S.A. §4904 relating to unsworn falsification to authorities.

Date: 12/14/17

X, Waller
Kris J. Waller

# **VERIFICATION**

I, Julian Miraglia, Managing Member of Famira Investments, a Pennsylvania Limited Liability Company, hereby verify that I am a Petitioner, and I make this Verification and state that the facts set forth in the attached Land Use Appeal from Enactment of Ordinance No. 08-2017 by Conshohocken Borough Council, are true and correct to the best of my knowledge, information and belief.

I understand that false statements made herein are subject to the penalties of 18 Pa. C.S.A. §4904 relating to unsworn falsification to authorities.

Famira Investments, a Pennsylvania Limited Liability Company

Date: 14 Dec 17

Julian Miraglia, Managing Member